

**COMMONWEALTH OF KENTUCKY  
EXECUTIVE BRANCH ETHICS COMMISSION  
CASE 11-002**

**IN RE: MATTHEW FINLEY  
ALLEGED VIOLATION OF KRS CHAPTER 11A**

**INITIATING ORDER  
Initiation of Administrative Proceeding  
And Formal Complaint**

The Executive Branch Ethics Commission (the “Commission”), upon its own motion, initiated a preliminary investigation of Matthew Finley (the “Respondent”), pursuant to KRS 11A.080(1), on November 8, 2010.

At all relevant times the Respondent was a “public servant” as defined in KRS 11A.010(9), and thus subject to the jurisdiction of the Commission.

The Commission initiated the preliminary investigation to determine whether there was probable cause to believe the Respondent violated provisions of KRS Chapter 11A (also referred to herein as the “Ethics Code”).

The Commission focused its investigation upon the Respondent’s possible violation of the Ethics Code by use of his official position to give himself a financial gain and an advantage in derogation of the public at large.

The Commission notified the Respondent of the preliminary investigation by letter dated November 8, 2010. During the course of the investigation, the Commission found probable cause to believe that violations of KRS Chapter 11A had occurred and voted on January 18, 2010, to initiate an administrative proceeding, pursuant to KRS 11A.080(4)(b) and KRS Chapter 13B, to determine whether the Respondent violated the Ethics Code as set forth in the Allegations of Violations, attached hereto and incorporated fully herein as Appendix A to this Initiating Order.

**IT IS THEREFORE ORDERED** that:

1. The Respondent shall file his answer to this Initiating Order within twenty (20) days from the date of service, verifying the truth and accuracy of any answer submitted.
2. The Respondent shall appear at a hearing to be scheduled by subsequent order and be prepared to defend against the Commission's allegations that he committed the Ethics Code violations set forth in the Allegation of Violations, attached hereto and incorporated fully herein as Appendix A to this Initiating Order.
3. All material submitted to the Commission shall be addressed to the Executive Branch Ethics Commission, #3 Fountain Place, Frankfort, Kentucky 40601. The Commission is represented by Dana Cox Nickles, General Counsel, and John Steffen, Executive Director, who may be contacted through the Commission's office at (502) 564-7954.
4. The Respondent has the right to legal counsel during this proceeding. If the Respondent retains legal counsel, that person shall file an appearance with the Commission, and thereafter all correspondence from the Commission to the Respondent shall be mailed or delivered to the Respondent's attorney.
5. The Respondent has the right to examine upon request, at least five (5) days prior to the hearing, a list of witnesses the Commission expects to call at the hearing, any evidence which will be used at the hearing and any exculpatory information in the Commission's possession.
6. The Respondent has the right to subpoena witnesses on his own behalf. If the Respondent subpoenas witnesses, he shall pay for all costs associated with the subpoenas' issuance, including any applicable witness fees.
7. If the Respondent fails to attend or participate as required at any stage of the administrative hearing process without good cause shown, he may be held in default pursuant to

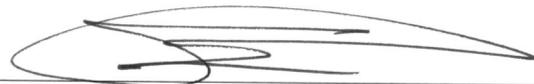
KRS 13B.050(3)(h).

8. The Respondent has a right to appeal any final Commission order to the Franklin Circuit Court within thirty (30) days of service.

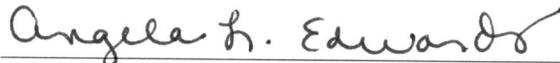
9. This proceeding is subject to KRS Chapter 11A, the Commission's regulations, the provisions of KRS Chapter 13B, and any Order issued by the Commission or its hearing officer issued during this administrative proceeding.

So ordered this 18th day of January, 2010.

**EXECUTIVE BRANCH ETHICS COMMISSION:**



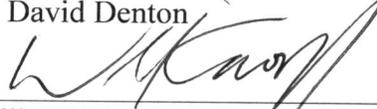
Ronald Green, Chair



Angela Edwards, Vice-Chair



W. David Denton



William L. Knopf



William G. Francis

**APPENDIX A  
CASE NO. 11-002  
INITIATING ORDER**

**ALLEGATION OF VIOLATIONS**

The Respondent, Matthew Finley, was at all times relevant an employee of the Commonwealth of Kentucky, serving in the Public Protection Cabinet, Office of Legal Services. The Respondent was subject to the jurisdiction of the Commission at all relevant times. KRS 11A.010(9)(h).

During the course of its preliminary investigation, the Commission found probable cause to believe that Matthew Finley committed the following violations:

**COUNT I**

Matthew Finley, during his course of employment with the Public Protection Cabinet, Office of Legal Services, used his official position to obtain financial gain for himself; and to secure or create privileges, exemptions, advantages, or treatment for himself in derogation of the public interest at large by earning money as an online legal expert for *JustAnswer.com* while on state time. Specifically, Matthew Finley posted answers to online legal questions on *JustAnswer.com* during his normal working hours in his state position from January 4, 2010 to July 22, 2010. Matthew Finley receives money from *JustAnswer.com* for legal advice that he posts online. These facts constitute violations of KRS 11A.020(1)(c).

KRS 11A.020(1)(c) provides:

(1) No public servant, by himself or through others, shall knowingly:

\*\*\*

(c) Use his official position or office to obtain financial gain for himself or any members of the public servant's family.

## COUNT II

Matthew Finley, during his course of employment with the Public Protection Cabinet, Office of Legal Services, used his official position to secure or create privileges, exemptions, advantages, or treatment for himself in derogation of the public interest at large by using state resources to benefit himself in derogation of the public interest at large. Specifically, between January 14, 2010 and August 5, 2010, on multiple occasions Matthew Finley used a state Westlaw account to conduct legal research and a state computer to download documents for the purpose of answering online legal questions as an online legal expert for *JustAnswer.com* for the purpose of earning money. These facts constitute violations of KRS 11A.020(1)(d).

KRS 11A.020(1)(d) provides:

(1) No public servant, by himself or through others, shall knowingly:

(d) Use or attempt to use his official position to secure or create privileges, exemptions, advantages, or treatment for himself or others in derogation of the public interest at large.

**(End of document)**